

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY  
(A Component Unit of the County of Napa, California)**

**COMPONENT UNIT  
FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2011**

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

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## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

Board of Directors  
Napa County Flood Protection and Watershed Improvement Authority  
Napa, California

We have audited the accompanying financial statements of the Napa County Flood Protection and Watershed Improvement Authority (Authority), a component unit of the County of Napa, California, as of and for the year ended June 30, 2011, as listed in the table of contents. These financial statements are the responsibility of the management of the Authority. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of June 30, 2011, and the respective changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 13, 2011, on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Budgetary Comparison Schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Gallina LLP*

Roseville, California  
October 13, 2011

# NAPA COUNTY FLOOD PROTECTION AND WATERSHED IMPROVEMENT AUTHORITY

## Management's Discussion and Analysis

This section of the Napa County Flood Protection and Watershed Improvement Authority's annual financial report presents our discussion and analysis of the Authority's financial performance during the year that ended on June 30, 2011. Please read it in conjunction with the Authority's financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

- The Authority collected \$12,867,668 in Napa County Flood Protection Transactions (sales) and use tax pursuant to Measure A, during the fiscal year.
- The Authority provided \$6,183,161 to its members for their respective flood control projects.
- The cash position of the Authority remained strong with \$50 million invested in the County's investment pool.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the Authority's financial position and activity.

- The first two statements are *government-wide* financial statements that provide both *long-term* and *short-term* information about the Authority's overall financial status.
- The remaining statements are *fund* financial statements that focus on individual parts of the Authority's organization. These statements report the Authority's financial position and activity.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that includes budgetary comparison information for the Authority's only special revenue fund.

#### Government-Wide Statements

The government-wide statements report information about the Authority as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the Authority's assets and liabilities including long-term debt. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Management’s Discussion and Analysis (continued)

The two government-wide statements report the Authority’s net assets and how they have changed. Net assets – the difference between the Authority’s assets and liabilities – is one way to measure the Authority’s financial health, or position. Over time, increases or decreases in the Authority’s net assets are indicators of whether its financial health is improving or deteriorating, respectively.

Fund Financial Statements

The fund financial statements provide a detailed short-term view and do not include information related to the Authority’s long-term liabilities. Additional information is provided on separate schedules that reconcile the differences between the government-wide financial statements and the fund financial statements.

**FINANCIAL ANALYSIS OF THE AUTHORITY**

Net Assets

A summary of the Authority’s Statement of Net Assets is as follows:

**Condensed Statement of Net Assets  
As of June 30,**

	<b>2011</b>	<b>2010</b>	<b>Variance</b>
Current assets	\$ 52,983,871	\$ 53,971,236	\$ (987,365)
<b>Total assets</b>	52,983,871	53,971,236	(987,365)
Current liabilities	4,449,440	6,901,688	(2,452,248)
Long term liabilities	28,147,272	32,168,312	(4,021,040)
<b>Total liabilities</b>	32,596,712	39,070,000	(6,473,288)
<b>Net assets:</b>			
Unrestricted	20,387,159	14,901,236	5,485,923
<b>Total net assets</b>	\$ 20,387,159	\$ 14,901,236	\$ 5,485,923

The Authority’s net assets increased \$5.48 million from \$14,901,236 at June 30, 2010, to \$20,387,159 at June 30, 2011. The increase is primarily due to lower than anticipated draws on these funds for project costs. Total liabilities decreased \$6.47 million over the prior year due to a net decrease in the outstanding principal on the Authority’s long term debt, and a reduction in amounts due to the members as of the close of the year.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Management's Discussion and Analysis (continued)

Changes in Net Assets

A summary of the Authority's Statement of Activities, recapping the Authority's revenues earned during the fiscal year ended June 30, 2011, and the expenses incurred are as follows:

**Condensed Statement of Activities  
For the Fiscal Year Ended June 30,**

	<b>2011</b>	<b>2010</b>	<b>Variance</b>
<b>Revenues:</b>			
Sales & Use Tax	\$ 12,867,668	\$ 12,263,663	\$ 604,005
Interest income	428,980	616,586	(187,606)
<b>Total revenues</b>	<b>13,296,648</b>	<b>12,880,249</b>	<b>416,399</b>
<b>Expenses:</b>			
Public protection	6,260,739	7,366,509	(1,105,770)
Interest on long term debt	1,549,986	1,703,358	(153,372)
<b>Total expenses</b>	<b>7,810,725</b>	<b>9,069,867</b>	<b>(1,259,142)</b>
Change in net assets	5,485,923	3,810,382	1,675,541
Net assets - Beginning of fiscal year	14,901,236	11,090,854	3,810,382
<b>Net assets - End of fiscal year</b>	<b>\$ 20,387,159</b>	<b>\$ 14,901,236</b>	<b>\$ 5,485,923</b>

The sales and use taxes in 2011 were slightly higher due to the slow recovery of the economy from the prior year. The decrease in investment earnings is the result of a global decrease in investment rates and in the balance of the cash with fiscal agent during the fiscal year ended June 30, 2011. The most significant change in expenses was the overall decrease in payments made to the members for their respective projects.

**BUDGETARY HIGHLIGHTS**

The Authority adopts an annual operating budget that includes proposed expenditures and the means of financing them. Public hearings are conducted to obtain comments from the public before finalizing the budget. The Authority's budget is adopted by the County's Board of Supervisors, sitting as the governing body for the Authority, on or before August 30<sup>th</sup> of each year. Subsequent increases or decreases to the original budget must be approved by the Authority's Board. The Authority is a special revenue fund which is the operating fund.



# **NAPA COUNTY FLOOD PROTECTION AND WATERSHED IMPROVEMENT AUTHORITY**

## **Management's Discussion and Analysis (continued)**

Actual appropriations were approximately \$15.3 million less than the final budget projections, due to lower than anticipated draws from the funds for project costs.

### **DEBT ADMINISTRATION**

On July 1, 1999, the Napa County Flood Protection and Watershed Improvement Authority issued Series A Limited Tax Bonds in the amount of \$43,650,000. The proceeds were principally used to finance the initial phase of the Napa Flood Project. The final principal payment of was made during the 2008-2009 fiscal year.

On July 12, 2005, the Napa County Flood Protection and Watershed Improvement Authority issued 2005 Series Limited Tax Refunding Bonds in the amount of \$29,710,000. The proceeds were used to (i) partially refund the 1999 Series A Bonds, and (ii) pay certain costs incurred in connection with the execution and delivery of the Certificates, including the premium for Certificate insurance. A principal payment of \$2,870,000 was made during this fiscal year. The principal balance outstanding at June 30, 2011, is \$23,785,000. A principal payment of \$2,960,000 is due in fiscal year 2011-2012. The bonds will be fully paid for by June 2018.

On March 1, 2005, the Napa County Flood Protection and Watershed Improvement Authority issued Series A Limited Tax Bonds in the amount of \$13,655,000. The proceeds were principally used to finance the initial phase of the City of St. Helena's flood protection and watershed improvement project. A principal payment of \$955,000 was made during this fiscal year. The principal balance outstanding at June 30, 2011, is \$8,215,000. A principal payment of \$1,040,000 is due in fiscal year 2011-2012. The bonds will be fully paid for by June 2018.

### **CONTACTING THE AUTHORITY**

This financial report is designed to provide citizens, taxpayers, investors and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. For questions about this report or any additional information needed, contact the Authority's office at 1195 Third Street, Suite B-10, Napa, California 94559.

**BASIC FINANCIAL STATEMENTS –  
GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Statement of Net Assets  
June 30, 2011

**ASSETS**

Current Assets:

Cash and investments in county treasury	\$ 49,979,482
Cash with fiscal agent	488,574
Due from other governments	<u>2,515,815</u>

Total Assets \$ 52,983,871

**LIABILITIES**

Current Liabilities:

Accounts payable	\$ 4,125
Due to other governments	385,570
Accrued interest	59,745
Bonds payable, current portion	<u>4,000,000</u>

Total Current Liabilities 4,449,440

Long-Term Liabilities:

Bonds payable, net of premiums and discounts	<u>28,147,272</u>
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Total Liabilities 32,596,712

**NET ASSETS**

Restricted 20,387,159

Total Net Assets 20,387,159

Total Liabilities and Net Assets \$ 52,983,871

The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Statement of Activities  
For the Fiscal Year Ended June 30, 2011

**EXPENSES**

Public Protection:	
Project charges	\$ 6,183,161
Administration charges	58,500
Accounting and audit expense	11,900
Legal expense	7,178
Interest and fiscal charges	<u>1,549,986</u>
Net Program Expense	<u>7,810,725</u>

**GENERAL REVENUES**

Sales & use tax	12,867,668
Interest income	<u>428,980</u>
Total General Revenues	<u>13,296,648</u>
Change in Net Assets	5,485,923
Net Assets - Beginning of Year	<u>14,901,236</u>
Net Assets - End of Year	<u><u>\$ 20,387,159</u></u>

The accompanying notes are an integral part of these financial statements.

**BASIC FINANCIAL STATEMENTS –  
FUND FINANCIAL STATEMENTS**

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Balance Sheet  
Governmental Funds  
June 30, 2011

**ASSETS**

Cash and investments in county treasury	\$ 49,979,482
Cash with fiscal agent	488,574
Due from other governments	<u>2,515,815</u>
Total Assets	<u><u>\$ 52,983,871</u></u>

**LIABILITIES**

Accounts payable	\$ 4,125
Due to other governments	<u>385,570</u>
Total Liabilities	<u>389,695</u>

**FUND BALANCE**

Restricted	<u>52,594,176</u>
Total Fund Balance	<u>52,594,176</u>
Total Liabilities and Fund Balance	<u><u>\$ 52,983,871</u></u>

The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Reconciliation of the Governmental Funds Balance Sheet  
to the Government-Wide Statement of Net Assets - Governmental Activities  
June 30, 2011

Fund balance - total governmental funds (page 9) \$ 52,594,176

Amounts reported for governmental activities in the statement  
of net assets are different because:

Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities are reported in the statement of net assets.

Balances as of the end of the year are:

Accrued interest on long-term debt	(59,745)
Bonds payable	<u>(32,147,272)</u>

Net Assets of Governmental Activities (page 7)	<u><u>\$ 20,387,159</u></u>
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The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY FLOOD PROTECTION AND  
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Statement of Revenues, Expenditures and Changes in Fund Balance  
Governmental Funds  
For the Fiscal Year Ended June 30, 2011

**REVENUES**

Sales & use tax	\$ 12,867,668
Interest income	428,980
	<hr/>
Total Revenues	13,296,648

**EXPENDITURES**

Project charges	6,183,161
Administration charges	58,500
Accounting and audit expense	11,900
Legal expense	7,178
Debt Service:	
Principal	3,865,000
Interest	1,574,435
Administration and issuance fees	8,200
	<hr/>
Total Expenditures	11,708,374
	<hr/>
Net Change in Fund Balance	1,588,274
	<hr/>
Fund Balance - Beginning of Year	51,005,902
	<hr/>
Fund Balance - End of Year	\$ 52,594,176

The accompanying notes are an integral part of these financial statements.



**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Reconciliation of the Statement of Revenues, Expenditures, and  
Changes in Fund Balance of Governmental Funds to the  
Government-Wide Statement of Activities - Governmental Activities  
For the Fiscal Year Ended June 30, 2011

Net change to fund balance - total governmental funds (page 11) \$ 1,588,274

Amounts reported for governmental activities in the  
statement of activities are different because:

Under the modified accrual basis of accounting used in the governmental funds, interest on long-term debt is not recognized until due. In the statement of activities, however, which is presented on the accrual basis interest on long-term debt is recognized as it accrues.

Change in accrued interest on long-term debt 11,609

Amortization of premiums/deferred issuance costs related to long-term debt does not use current financial resources but is recorded as a reduction of interest expense on the statement of net assets. 21,040

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

Principal repayments:

Bond payments 3,865,000

Change in Net Assets of Governmental Activities (page 8) \$ 5,485,923

The accompanying notes are an integral part of these financial statements.

## **NOTES TO COMPONENT UNIT FINANCIAL STATEMENTS**

The notes provided in the financial section of this report are considered an integral and essential part of adequate disclosure and fair presentation of this report. The notes include a summary of significant accounting policies for the Authority, and other necessary disclosure of pertinent matters relating to the financial position of the Authority. The notes express significant insight to the financial statements and are conjunctive to understanding the rationale for presentation of the financial statements and information contained in this document.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements  
For the Fiscal Year Ended June 30, 2011

Note 1: **Summary of Significant Accounting Policies**

**A. Reporting Entity**

The role of the Napa County Flood Protection and Watershed Improvement Authority is to contract with the Board of Equalization for collection of sales tax and establish individual accounts for each jurisdiction; disburse revenues through project contracts which meet Measure A compliance; obtain the necessary debt financing for the Napa Project; and perform annual audits. The Napa County Flood Protection and Watershed Improvement Authority is subject to review by the Financial Oversight Committee. The Napa County Flood Protection and Watershed Improvement Authority will contract with the Napa County Flood Control and Water Conservation District to perform most of these functions on its behalf. The Memorandum of Understanding, replaced by the Joint Powers Agreement Regarding the Use and Equitable Distribution of Flood Protection Sales Tax Revenues, along with an annual budget amendment, is the mechanism for contracting with the District to carry out these functions.

The Authority is governed by the County Board of Supervisors serving in a separate capacity as the governing board of the Authority. As such, the Authority is an integral part of the County and, accordingly, the accompanying financial statements are included as a component unit of the basic financial statements of the County. The Authority is a special revenue fund of the County of Napa.

The Authority includes all operating activities considered to be a part of the Authority. The Authority reviewed the criteria developed by the Governmental Accounting Standards Board (GASB) in its issuance of Statement No. 14, relating to the financial reporting entity to determine whether the Authority is financially accountable for other entities. The Authority has determined that no other outside entity meets the above criteria, and therefore, no agency has been included as a component unit in the financial statements.

**B. Measure A**

Measure A is an ordinance of the Napa County Flood Protection and Watershed Improvement Authority imposing a ½% Napa County Flood Protection Transactions (sales) and use tax pursuant to the provisions of Revenue and Taxation Code Section 7285.5, establishing a Napa County Flood Protection and Watershed Improvement Expenditure Plan, establishing a Financial Oversight Committee and Technical Advisory Panel, requiring any funds generated as a result of the imposition of the Napa County Flood Protection Transactions (sales) and use tax to

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 1: **Summary of Significant Accounting Policies** (continued)

**B. Measure A** (continued)

be spent on the projects identified in the expenditure plan, authorizing the issuance of bonds or other obligations to finance the projects identified in the expenditure plan payable from the revenues generated by the transactions (sales) and use tax and establishing an appropriations limit.

County voters approved Measure A in March 1998 by a 68% majority for a 20-year period, countywide. This tax originally expected to generate in excess of \$6 million per year, 2/3 of which is to be used to help pay the local share (50%) of the Napa River/Napa Creek Flood Protection Project (“Napa Project”), a construction project in partnership with the U.S. Army Corps of Engineers. The U.S. Army Corps of Engineers has updated its estimate of total project costs to \$429.3 million. The Napa Project will provide 100-year flood protection throughout the City of Napa as a result of widening the river channel, bridge replacement, floodwall and levee construction, and the creation of a “dry bypass” channel in downtown Napa to handle overflows. Additional information about the Napa Project can be obtained from the Napa County Flood Control and Water Conservation District, 804 First Street, Napa, CA 94559.

The remaining 1/3 of these funds will be allocated among the other County jurisdictions – in proportion to their historical sales tax revenue proceeds – in order to help them pay for their own flood protection or watershed management projects. However, because of the front-end financing needs of the Napa Project, the municipalities have loaned collected sales tax exceeding \$1 million to the project for the first seven (7) years of the Flood Protection Sales tax term. Repayment of this loan, including interest, began in year 8 of the tax and will be fully paid by the termination of the tax in year 20.

**C. Memorandum of Understanding (MOU)/Joint Powers Agreement (JPA)**

The County of Napa (County), Napa County Flood Protection and Watershed Improvement Authority (Authority), the Napa County Flood Control and Water Conservation District (District), the Cities of American Canyon, Napa, St. Helena, Calistoga and the Town of Yountville (Municipalities) each have a representative to be a signatory to the MOU after receiving authority from their Governing Body. This MOU is the precursor to the Joint Powers Agreement Regarding the Equitable Distribution of Flood Protection Sales Tax revenues which was signed November 1, 1998 between the Authority, the District, the County and the Municipalities as required by Section 3(g) and Section 5 of the Napa County

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 1: **Summary of Significant Accounting Policies** (continued)

C. **Memorandum of Understanding (MOU)/Joint Powers Agreement (JPA)**  
(continued)

Flood Protection Sales Tax Ordinance (97-1), (Ordinance). The Ordinance requires that new revenues generated by a 1/2 % increase in the local sales tax fund only the flood protection, water supply reliability and wastewater projects identified in the Napa County Flood Protection and Watershed Improvement Expenditure Plan (Plan) contained in the Ordinance. This MOU/JPA contains operating policies and criteria regarding equitable distribution of new sales tax revenues to the County and Municipalities, debt financing for projects contained in the Plan, project substitution, fund accounting, contract relationships and administrative support to the Financial Oversight Committee and Technical Advisory Panel established by the Ordinance.

D. **Basis of Presentation**

*Government-Wide Financial Statements*

The statement of net assets and statement of activities display information about the primary government (the Authority). These statements include the non-fiduciary financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. *Governmental activities*, which are normally supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and information sales. At June 30, 2011, the Authority had no business-type activities.

The statement of activities demonstrates the degree to which the program expenses of a given function or identifiable activity is offset by program revenues. Program expenses are those that are clearly identifiable with a specific function or identifiable activity, and allocated indirect expenses. Interest expense related to long-term debt is reported as a direct expense. Program revenues include 1) fees, fines and charges paid by the recipient of goods, services, or privileges provided by the program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. The Authority did not have any program revenues for the year ended June 30, 2011. Revenues that are not classified as program revenues, including all taxes and investment earnings, are presented instead as general revenues.

**NAPA COUNTY FLOOD PROTECTION AND  
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Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 1: **Summary of Significant Accounting Policies** (continued)

**D. Basis of Presentation** (continued)

*Government-Wide Financial Statements* (continued)

When both restricted and unrestricted net assets are available, restricted resources are used first, and then unrestricted resources are used as needed.

*Fund Financial Statements*

The fund financial statements provide information about the Authority's funds. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. The Authority had only one governmental fund and no enterprise fund for the year ended June 30, 2011.

**E. Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Authority gives (or receives) value without directly receiving (or giving) equal value in exchange, include sales taxes. On an accrual basis, revenues from sales tax are recognized when the underlying transactions take place.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when measurable and available. Sales taxes and interest revenues are accrued when their receipt occurs within sixty days after the end of the accounting period so as to be measurable and available. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due. Proceeds of general long-term debt are reported as other financial sources.

**F. Sales Taxes**

All sales taxes are levied and collected by the California State Board of Equalization and paid upon collection to the various taxing entities including the Authority. An estimate is paid in the first two months of each quarter, and adjusted in the third month of the quarter to reflect the actual share of sales taxes due to the Authority.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 1: **Summary of Significant Accounting Policies** (continued)

**G. Due from Other Agencies**

These amounts represent receivables from other local governments that management has determined to be fully collectible. Accordingly, no allowance for doubtful accounts has been made.

**H. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**I. Governmental Accounting Standards Board Statement 54**

For the fiscal year ended June 30, 2011, the District implemented Governmental Accounting Standards Board Statement No. 54 (GASB 54), *Fund Balance Reporting and Governmental Fund Type Definitions*. GASB 54 establishes new accounting and financial reporting standards for all governments that report governmental funds. The statement provides more clearly defined categories within fund balance to make the nature and extent of the constraints placed on the fund balance more transparent. GASB 54 also clarifies the existing governmental fund type definitions to improve the comparability of governmental fund statements. Implementation of GASB 54 required changed presentation of fund balance and new reporting disclosures.

Note 2: **Cash and Investments**

The Authority holds its cash and investments as follows:

**A. Cash Held with the Napa County Treasury**

Cash at June 30, 2011, consisted of the following:

Cash in County Treasury	<u>\$ 49,979,482</u>
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**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 2: **Cash and Investments** (continued)

A. **Cash Held with the Napa County Treasury** (continued)

The Authority maintains all of its cash and investments with the Napa County Treasurer in an investment pool. On a quarterly basis the Treasurer allocates interest to participants based upon their average daily balances. Required disclosure information regarding categorization of investments and other deposit and investment risk disclosures can be found in the County's financial statements. The County of Napa's financial statements may be obtained by contacting the County of Napa's Auditor-Controller's office at 1195 Third Street, Room B-10, Napa, CA 94559. The Napa County Treasury Oversight Committee oversees the Treasurer's investments and policies.

At June 30, 2011, the difference between the cost and fair value of cash and investments was not material. Therefore, an adjustment to fair value was not required for GASB 31 compliance.

Required disclosures for the Authority's deposit and investment risks at June 30, 2011, were as follows:

Credit risk	Not rated
Custodial risk	Not applicable
Concentration of credit risk	Not applicable
Interest rate risk	Not available

Investments held in the County's investment pool are available on demand and are stated at cost plus accrued interest, which approximates fair value.

B. **Cash Held with Fiscal Agent**

The Authority holds all of its restricted cash, except for the reserve above held in the treasury, with US Bank (Agent). The Authority holds the cash related to the 1999/2005 refunding bonds and 2005A Tax Bonds in five separate accounts each: a principal fund, an interest fund, a revenue fund, a reserve fund, and a project or escrow fund.



**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 2: **Cash and Investments** (continued)

**B. Cash Held with Fiscal Agent** (continued)

At June 30, 2011, the Authority's deposit balances with the fiscal agent totaled \$488,574. Required disclosures for the Authority's deposit and investment risks at June 30, 2011, were as follows:

Credit risk	Not applicable
Custodial risk	None
Concentration of credit risk	Not applicable
Interest rate risk	Not applicable

Note 3: **Bonds Payable**

The following represents the changes in the long-term debt during the year:

	<u>Balance</u> <u>July 01, 2010</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2011</u>	<u>Amount Due</u> <u>Within a Year</u>
<b>Governmental Activities:</b>					
2005 Series A Bonds	\$ 9,210,000	\$ --	\$ (995,000)	\$ 8,215,000	\$ 1,040,000
Series 2005 Tax Refunding Bonds	26,655,000	--	(2,870,000)	23,785,000	2,960,000
Less deferred amounts:					
For issuance premiums	1,284,460	--	(160,558)	1,123,902	--
For refunding	<u>(1,116,148)</u>	<u>--</u>	<u>139,518</u>	<u>(976,630)</u>	<u>--</u>
Total Governmental Activities					
Long-Term Liabilities	<u>\$ 36,033,312</u>	<u>\$ --</u>	<u>\$ (3,886,040)</u>	<u>\$ 32,147,272</u>	<u>\$ 4,000,000</u>

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 3: **Bonds Payable** (continued)

Annual debt service requirements are as follows:

Year Ending June 30:	Governmental Activities	
	Bonds Payable	
	Principal	Interest
2012	\$ 4,000,000	\$ 1,433,885
2013	4,175,000	1,259,060
2014	4,375,000	1,061,160
2015	4,570,000	859,375
2016	4,745,000	688,500
2017-2018	10,135,000	727,100
Subtotal	32,000,000	<u>\$ 6,029,080</u>
Deferred amounts - net	<u>147,272</u>	
	<u>\$ 32,147,272</u>	

Long-term debt at June 30, 2011, consisted of the following:

	Date of Issue	Maturity	Interest Rates	Annual Principal Installments	Original Issue Amount	Outstanding at June 30, 2011
<b>Bonds Payable</b>						
2005 Series Tax Refunding Bonds (to partially refund the 1999 Series A Bonds, and to pay the costs of issuance of the Series 2005 Tax Refunding Bonds.						
2005 Series Tax Refunding Bonds	7/12/2005	2018	3.20 - 5.00%	\$55,000 - \$3,870,000	\$ 29,710,000	\$ 23,785,000
Series 2005 A Bonds (to finance or reimburse the Napa County Flood Protection and Watershed Improvement Authority for certain costs of the City of St. Helena's Flood Protection and Watershed Improvement Project, to pay the premium of a surety bond to be deposited in the Bond Reserve Fund established under the indenture, and to pay the costs of issuance of the 2005 Series A Bonds.						
2005 Series A	3/1/2005	2018	3.00 - 4.00%	\$830,000 - 1,315,000	<u>13,655,000</u>	<u>8,215,000</u>
Total Bonds Payable					<u>\$ 43,365,000</u>	<u>\$ 32,000,000</u>

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 3: **Bonds Payable** (continued)

Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service at least every five years. No arbitrage fees were due or paid during the current fiscal year.

Note 4: **Net Assets/Fund Balances**

*Net Assets*

Net assets comprise the various net earnings from operating and non-operating revenues, expenses and contributions of capital. Net assets are classified in the following three components: invested in capital assets (net of related debt), restricted and unrestricted. The Authority has unrestricted funds and invested in capital assets (net of related debt). Invested in capital assets, net of related debt consists of all capital assets, net of accumulated depreciation and reduced by outstanding debt that is attributable to the acquisition, construction and improvement of those assets. Debt related to unspent proceeds or other restricted cash and investments is excluded from the determination. Unrestricted net assets consist of all other net assets not included in the above categories.

*Fund Balance*

Governmental funds report fund balance in classifications based primarily on the extent to which the Authority is bound to honor constraints on the specific purposes for which amounts in the funds can be spend. As of June 30, 2011, fund balances for governmental funds are made up of the following:

- *Nonspendable fund balance* – amounts that are not in spendable form or are required to be maintained intact.
- *Restricted fund balance* – amount constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 4: **Net Assets/Fund Balances** (continued)

*Fund Balance* (continued)

- *Committed fund balance* – amounts constrained to specific purposes by the Authority itself, using its highest level of decision-making authority. To be reported as committed, amounts cannot be used for any other purpose unless the Authority takes the same highest level of action to remove or change the constraint.
- *Assigned fund balance* – amounts the Authority intends to use for a specific purpose. Intent can be expressed by the Authority’s board or by an official or body to which the Authority’s board delegates the authority.
- *Unassigned fund balance* – amounts that are available for any purpose. Positive amounts are reported only in the general fund.

Beginning fund balances for the Authority have been restated to reflect the above classifications.

The Authority’s fund balance is restricted according to the Napa County Flood Protection Sales Tax Ordinance (97-1) between the Authority, the District, the County and the Municipalities. As of June 30, 2011, the fund balance was restricted as follows:

Restricted:

City of American Canyon	\$ 5,116,013
City of Calistoga	2,457,472
City of Napa	19,297,682
City of St. Helena	2,219,363
Town of Yountville	1,333,930
Unincorporated – County of Napa	9,246,492
Maintenance Reserve	12,434,650
Debt Service	<u>488,574</u>
 Total	 <u><u>\$ 52,594,176</u></u>

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to Component Unit Financial Statements (continued)  
For the Fiscal Year Ended June 30, 2011

Note 5: **Related Party Transactions**

During the fiscal year ended June 30, 2011, the Authority paid the County of Napa, a related party, \$61,801, of which \$46,803 was for Measure A projects administration fees, \$4,845 for information technology services, \$2,975 for accounting services, and \$7,178 for legal services.

The Authority paid \$286,156 to the Town of Yountville, \$740,153 to the City of American Canyon, \$1,059,934 to the City of Calistoga, and \$4,096,918 to the County of Napa for their respective flood control projects.

The Authority paid project related bond payments, including interest, for the City of Napa Project in the amount of \$4,075,550 and for the City of Helena in the amount of \$1,372,085.

Note 6: **Insurance and Risk of Loss**

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; and natural disasters. Because the Authority does not have employees, it is not exposed to injuries to employees. The Authority's officers are officials of the County, and therefore coverage for general liability and errors and omissions is provided under the County's program. This program is self-insured to a level of \$300,000, after which excess coverage is obtained through participation in the CSAC Excess Insurance Authority (EIA).

**REQUIRED SUPPLEMENTARY INFORMATION**

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Budgetary Comparison Schedule  
For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b><u>REVENUES</u></b>				
Sales & use tax	\$ 12,450,435	\$ 12,450,435	\$ 12,867,668	\$ 417,233
Interest income	1,235,000	1,235,000	428,980	(806,020)
Total Revenues	<u>13,685,435</u>	<u>13,685,435</u>	<u>13,296,648</u>	<u>(388,787)</u>
<b><u>EXPENDITURES</u></b>				
Project charges	21,493,579	21,493,579	6,183,161	15,310,418
Administration charges	130,345	115,420	58,500	56,920
Accounting and audit expense	--	14,925	11,900	3,025
Legal charges	500	500	7,178	(6,678)
Debt Service:				
Principal	3,865,000	3,865,000	3,865,000	--
Interest	1,574,435	1,574,435	1,574,435	--
Administration and issuance fees	13,000	13,000	8,200	4,800
Total Expenditures	<u>27,076,859</u>	<u>27,076,859</u>	<u>11,708,374</u>	<u>15,368,485</u>
Net Change in Fund Balance	<u>\$ (13,391,424)</u>	<u>\$ (13,391,424)</u>	1,588,274	<u>\$ 14,979,698</u>
Fund Balance - Beginning of the Year			<u>51,005,902</u>	
Fund Balance - End of the Year			<u>\$ 52,594,176</u>	

**NAPA COUNTY FLOOD PROTECTION AND  
WATERSHED IMPROVEMENT AUTHORITY**

Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2011

**BUDGETARY BASIS OF ACCOUNTING**

The Authority operates under the general laws of the State of California and annually adopts a budget to be effective July 1 of the ensuing fiscal year. Formal budgetary integration is employed as a management control device during the year for all governmental fund types. The level of control (level at which expenditures may not exceed budget) is the fund. Unused appropriations for all of the above annually budgeted funds lapse at the end of the fiscal year.

Budget information is presented for the Authority's only fund. The Authority makes adjustments to its original budget during the year. This enables the effectiveness of the Authority in meeting budget objectives to be evaluated and the adequacy of the budget itself to be judged. The only exceptions to this are the appropriations of unanticipated revenues and the revision of appropriations to reflect major economic up or down turns materially affecting estimated revenues. Expenditures in excess of budgeted amounts are approved individually by the Board. Annual appropriated budgets are adopted for the Authority. It is this final revised budget that is presented in these financial statements.

Budgets are adopted on a basis consistent with generally accepted accounting principles in the United States of America. Accordingly, actual revenues and expenditures can be compared with related budgeted amounts without any significant reconciling items.



## **OTHER REPORT**



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS***

Board of Directors  
Napa County Flood Protection and Watershed Improvement Authority  
Napa, California

We have audited the financial statements of Napa County Flood Protection and Watershed Improvement Authority (Authority), a component unit of the County of Napa, as of and for the year ended June 30, 2011, and have issued our report thereon dated October 13, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Authority’s internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the Authority’s internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority’s financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended for the information of the audit committee, management, state agencies, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Gallina LLP*

Roseville, California

October 13, 2011